

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 IOE-00 SIL-01 LAB-04 NEA-10 PM-04
NSC-05 SP-02 SS-15 L-03 H-01 CIAE-00 INR-07
NSAE-00 OIC-02 SSO-00 NSCE-00 INRE-00 PRS-01 /070 W
-----131610Z 050199 /44

O 131501Z JUN 77

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8184

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 4712

FOR MAYNES FROM DALLEY

E.O. 11652: GDS

TAGS: ILO

SUBJ: ILO 63RD CONFERENCE: BACKGROUND AND COMMENT

REF: GENEVA 4629

1. SUMMARY: IN DISCUSSIONS WITH USREP DAN HOROWITZ (USREP), AT USDEL STAFF MEETING MORNING OF JUNE 10 AND IN CONVERSATIONS WITH USDEL, I HAVE RECEIVED FURTHER INFORMATION ON EVENTS LEADING UP TO AGREEMENT TO PROVIDE LETTER FROM DIRECTOR-GENERAL BLANCHARD TO THE INTERNATIONAL LABOR CONFERENCE (ILC) AND OBTAIN ACCEPTANCE OF THE LETTER BY THE ILC WITH UNDERSTANDING THAT NO FURTHER ATTEMPTS WILL BE MADE AT THIS ILC TO INTRODUCE RESOLUTIONS ON THIS ISSUE. DISCUSSION WHICH FOLLOWS IS BEING PROVIDED AS BACKGROUND TO EVENTS REPORTED REFTEL. END SUMMARY

2. USREP AT STAFF MEETING REPORTED THAT IN MORNING JUNE 9, RADICAL ARABS WERE IN CONTROL OF ARAB POSITION AND WERE PLANNING TO CONVENE MEETING OF G-77 THAT AFTERNOON TO GET SUPPORT FOR ANTI-ISRAELI RESOLUTION. USREP STATED THAT AROUND NOON IT WAS DECIDED, WITH FULL PARTICIPATION OF U.S. WORKER AND EMPLOYER DELEGATES, THAT SITUATION WOULD
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CONTINUE TO DETERIORATE UNLESS U.S. AGREED TO REINSERTING LANGUAGE("REPORT ON STEPS TAKEN TO GIVE EFFECT TO THE 1974 RESOLUTION, ETC.") TRIPARTITE USDEL HAD EARLIER STATED OBJECTIONS TO THAT LANGUAGE (SEE PARA 2 GENEVA 4594) BUT WENT ALONG WITH IT TO PREVENT RADICALS FROM UNDERMINING THE BASIC AGREEMENT. USREP ADDED, IN RESPONSE TO QUESTIONS FROM PERSONS PRESENT AT STAFF MEETING, THAT

WE DO HAVE SOME DIFFICULTIES WITH FINAL TEXT, BUT IT MUST BE STRESSED THAT THE LETTER IS FROM BLANCHARD, NOT THE U.S. GOVT. BY ACCEPTING IT WE ESCAPED CATASTROPHE AND AVOIDED THE CONFRONTATION WHICH WOULD HAVE ENSUED EITHER BY ATTEMPTS TO INTRODUCE A NEW RESOLUTION OR TO REVIVE THE 1974 RESOLUTION. USREP CONCLUDED BY SAYING THE LETTER AFFIRMS BASIC PROCEDURES OF THE ILO BECAUSE IT IS THE VEHICLE BY WHICH THE REPORT ON 1974 RESOLUTION BY THE GOVERNING BODY WAS ACCEPTED BY THE CONFERENCE.

3. WHEN ASKED BY PALMER (STATE) WHAT MEMBERS OF USDEL SHOULD SAY WHEN THEY ARE QUERIED ABOUT OUR REACTION TO LETTER, USREP RECOMMENDED SAYING WE FOUND IT MODERATELY SATISFACTORY. PALMER RAISED PROBLEM THAT DURING NEGOTIATIONS ARABS MUST HAVE LEARNED THROUGH BLANCHARD THAT : (A) KEY SENTENCE WAS UNACCEPTABLE TO US AND TO ISRAELIS; (B) AS A RESULT OF OUR OBJECTION HE HAD DELETED IT FROM LETTER WHICH HE PRESENTED TO THEM AS "FINAL"; AND (C) HE HAD THEN RE-INSERTED THE LANGUAGE THEY WANTED, THUS ALLOWING RADICAL ARABS TO CLAIM VICTORY. USREP RECOMMENDED THAT IF WE WERE ASKED ABOUT SENTKNCE WHICH REFERS TO 1974 RESOLUTION WE SHOULD REFUSE TO ENTER INTO A DISCUSSION OF THE LETTER ON A LINE-BY-LINE BASIS.

4. USREP ADDED THAT IN ACCEPTING LETTER WE GAVE AWAY NOTHING OF OUR BASIC POSTURE, AND BLANCHARD WILL REPORT IN 1978 AND 1979 THAT HE HAS TAKEN NO ACTION ON 1974
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RESOLUTION. FURTHERMORE, BLANCHARD IS REQUIRED TO DO SO IN ANY CASE UNDER CONFERENCE RULES EVEN THOUGH THE 1974 RESOLUTION WAS PROCEDURALLY INVALID. ALTHOUGH WORDING OF REFERENCE TO 1974 RESOLUTION IN LETTER NOT WHAT WE WOULD HAVE SAID IF WE HAD WRITTEN IT OURSELVES, USREP EXPLAINED, BY ACCEPTING IT WE HAD MOVED ILC ALONG, GETTING IT OFF THE ARAB-ISRAELI ISSUE. IN ADDITION, STRENGTHENING THE POSITION OF THE MODERATE ARABS IN THE CONFERENCE BY ACCEPTING THE LANGUAGE WAS AN IMPORTANT DEVELOPMENT TO SET STAGE FOR SUPPORT OF OTHER US POSITIONS.

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NSC-05 SP-02 SS-15 L-03 H-01 CIAE-00 INR-07
NSAE-00 OIC-02 SSO-00 NSCE-00 INRE-00 PRS-01 /070 W
-----131609Z 050287 /44

O 131501Z JUN 77
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 8185

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 4712

FOR MAYNES FROM DALLEY

5. DURING AND AFTER STAFF MEETING SOME MEMBERS USDEL EXPRESSED THEIR CONCERN ABOUT FACT THAT AFTER WE HAD TAKEN FIRM POSITION OBJECTING TO KEY SENTENCE AND HAD BEEN TOLD BY BLANCHARD'S STAFF THAT LANGUAGE WE WANTED WOULD BE IN THE FINAL LETTER, ULTIMATE OUTCOME WAS LANGUAGE WHICH RADICAL ARABS INSISTED ON, AND THAT ASIDE FROM THIS BEING DEFEAT IN ITSELF, IT MIGHT ALSO UNDERMINE OUR CREDIBILITY IF WE DID NOT IN SOME WAY INDICATE THAT WE WERE DISSATISFIED WITH THE LETTER.

6. WITH REGARD TO ASSURANCES GIVEN BY BLANCHARD TO USREP THAT IN 1978 AND 1979 HE WILL ONLY REPORT THAT HE HAS DONE NOTHING ON THE 1974 RESOLUTION, SOME USDEL MEMBERS POINT OUT THAT (A) ASSURANCES FROM BLANCHARD ARE VERY TRANSITORY, AS WITNESSED BY EVENTS DURING JUNE 9 WHEN "FINAL" LETTER WAS RE-WRITTEN IN RESPONSE TO ARAB PRESSURE; (B) HE CANNOT PUBLICLY STATE THOSE ASSURANCES AND THUS PERSONS READING LETTER CAN LEGITIMATELY INTERPRET HIS PROMISE TO REPORT IN 1978 AND 1979 "ON STEPS TAKEN" TO MEAN STEPS WILL BE TAKEN; AND (C) EVEN IF HE DOES REPORT IN 1978 THAT HE HAS TAKEN NO STEPS, THAT REPORT IS OUTSIDE THE TIMEFRAME WE ARE WORKING IN (NOV. 1977) AND THEREFORE WILL BE TOO LATE
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TO BE WEIGHED.

7. IN ADDITION TO DISCUSSIONS WITH MEMBERS OF USDEL AND USMISSION, I HAVE HAD DISCUSSIONS WITH USREP HOROWITZ AND WITH US WORKER REPS (FOR LATTER, SEE GENEVA 4651). HOROWITZ REPORTS THAT EARLY ON JUNE 9 RADICAL ARABS WERE IN CONTROL AND READY TO GO FORWARD WITH AN ANTI-ISRAELI RESOLUTION WHICH WOULD HAVE LET

TO MAJOR CONFRONTATION ON LEGAL ISSUE OF WHETHER ILO
PROCEDURES ALLOW RESOLUTION ON DIRECTOR GENERAL'S
REPORT, A FIGHT WHICH WOULD HAVE BEEN LOST, AND WOULD
HAVE RESULTED IN A REAFFIRMATION OF THE 1974 RESOLUTION.
DURING NEGOTIATIONS AFTERNOON OF JUNE 9, MODERATE ARABS
ASKED USREP TO ACCEPT LANGUAGE ("STEPS TAKEN TO GIVE
EFFECT") SO THAT THEY COULD REGAIN CONTROL, AND WE
AGREED IN ORDER TO PREVENT A MAJOR CONFERENCE FIGHT
ON AN ANTI-ISRAELI RESOLUTION THAT WOULD HAVE DESTROYED
THE ATMOSPHERICS OF CONVERGENCE. WITH REGARD TO ANY
"LINKAGE" OF AGREEMENT ON LETTER WITH ARTICLE 18, USREP
MAINTAINS THERE IS NONE ALTHOUGH HE HOPED THAT WITH
ARAB-ISRAELI ISSUE OUT OF WAY, MEANINGFUL NEGOTIATIONS
ON ARTICLE 17 AND OTHER FUNDAMENTAL ISSUES WITH GROUP
OF 77 NATIONS CAN BEGIN.

8. FOR LOCAL PRESS REACTION , SEE SEPTTEL.SORENSEN

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Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: RESOLUTIONS, INTERNATIONAL LABOR ORGANIZATIONS
Control Number: n/a
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Sent Date: 13-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
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Disposition Reason:
Disposition Remarks:
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Executive Order: GS
Errors: N/A
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SAS ID: 2169186
Secure: OPEN
Status: NATIVE
Subject: ILO 63RD CONFERENCE: BACKGROUND AND COMMENT
TAGS: ELAB, PORG, ILO
To: STATE
Type: TE
vdkgvwkey: odbs://SAS/SAS.dbo.SAS_Docs/14b2c97d-c288-dd11-92da-001cc4696bcc
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